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STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2007

A N A C T

RELATING TO INSURANCE -- SMALL EMPLOYER HEALTH INSURANCE

Introduced By: Representatives Costantino, Kennedy, and Lewiss

Date Introduced: March 01, 2007

Referred To: House Finance

It is enacted by the General Assembly as follows:

1 SECTION 1. Section 27-50-3 of the General Laws in Chapter 27-50 entitled "Small
2 Employer Health Insurance Availability Act" is hereby amended to read as follows:

3 **27-50-3. Definitions. [Effective July 1, 2007.] --** (a) "Actuarial certification" means a
4 written statement signed by a member of the American Academy of Actuaries or other individual
5 acceptable to the director that a small employer carrier is in compliance with the provisions of
6 section 27-50-5, based upon the person's examination and including a review of the appropriate
7 records and the actuarial assumptions and methods used by the small employer carrier in
8 establishing premium rates for applicable health benefit plans.

9 (b) "Adjusted community rating" means a method used to develop a carrier's premium
10 which spreads financial risk across the carrier's entire small group population in accordance with
11 the requirements in section 27-50-5.

12 (c) "Affiliate" or "affiliated" means any entity or person who directly or indirectly
13 through one or more intermediaries controls or is controlled by, or is under common control with,
14 a specified entity or person.

15 (d) "Affiliation period" means a period of time that must expire before health insurance
16 coverage provided by a carrier becomes effective, and during which the carrier is not required to
17 provide benefits.

18 (e) "Bona fide association" means, with respect to health benefit plans offered in this
19 state, an association which:

- 1 (1) Has been actively in existence for at least five (5) years;
- 2 (2) Has been formed and maintained in good faith for purposes other than obtaining
3 insurance;
- 4 (3) Does not condition membership in the association on any health-status related factor
5 relating to an individual (including an employee of an employer or a dependent of an employee);
- 6 (4) Makes health insurance coverage offered through the association available to all
7 members regardless of any health status-related factor relating to those members (or individuals
8 eligible for coverage through a member);
- 9 (5) Does not make health insurance coverage offered through the association available
10 other than in connection with a member of the association;
- 11 (6) Is composed of persons having a common interest or calling;
- 12 (7) Has a constitution and bylaws; and
- 13 (8) Meets any additional requirements that the director may prescribe by regulation.
- 14 (f) "Carrier" or "small employer carrier" means all entities licensed, or required to be
15 licensed, in this state that offer health benefit plans covering eligible employees of one or more
16 small employers pursuant to this chapter. For the purposes of this chapter, carrier includes an
17 insurance company, a nonprofit hospital or medical service corporation, a fraternal benefit
18 society, a health maintenance organization as defined in chapter 41 of this title or as defined in
19 chapter 62 of title 42, or any other entity providing a plan of health insurance or health benefits
20 subject to state insurance regulation.
- 21 (g) "Church plan" has the meaning given this term under section 3(33) of the Employee
22 Retirement Income Security Act of 1974 [29 U.S.C. section 1002(33)].
- 23 (h) "Control" is defined in the same manner as in chapter 35 of this title.
- 24 (i) (1) "Creditable coverage" means, with respect to an individual, health benefits or
25 coverage provided under any of the following:
- 26 (A) A group health plan;
- 27 (B) A health benefit plan;
- 28 (C) Part A or part B of Title XVIII of the Social Security Act, 42 U.S.C. section 1395c et
29 seq., or 42 U.S.C. section 1395j et seq., (Medicare);
- 30 (iv) Title XIX of the Social Security Act, 42 U.S.C. section 1396 et seq., (Medicaid),
31 other than coverage consisting solely of benefits under 42 U.S.C. section 1396s (the program for
32 distribution of pediatric vaccines);
- 33 (v) 10 U.S.C. section 1071 et seq., (medical and dental care for members and certain
34 former members of the uniformed services, and for their dependents)(Civilian Health and

1 Medical Program of the Uniformed Services)(CHAMPUS). For purposes of 10 U.S.C. section
2 1071 et seq., "uniformed services" means the armed forces and the commissioned corps of the
3 national oceanic and atmospheric administration and of the public health service;

4 (vi) A medical care program of the Indian Health Service or of a tribal organization;

5 (vii) A state health benefits risk pool;

6 (viii) A health plan offered under 5 U.S.C. section 8901 et seq., (Federal Employees
7 Health Benefits Program (FEHBP));

8 (ix) A public health plan, which for purposes of this chapter, means a plan established or
9 maintained by a state, county, or other political subdivision of a state that provides health
10 insurance coverage to individuals enrolled in the plan; or

11 (x) A health benefit plan under section 5(e) of the Peace Corps Act (22 U.S.C. section
12 2504(e)).

13 (2) A period of creditable coverage shall not be counted, with respect to enrollment of an
14 individual under a group health plan, if, after the period and before the enrollment date, the
15 individual experiences a significant break in coverage.

16 (j) "Dependent" means a spouse, an unmarried child under the age of nineteen (19) years,
17 an unmarried child who is a student under the age of twenty-five (25) years, and an unmarried
18 child of any age who is financially dependent upon, the parent and is medically determined to
19 have a physical or mental impairment which can be expected to result in death or which has
20 lasted or can be expected to last for a continuous period of not less than twelve (12) months.

21 (k) "Director" means the director of the department of business regulation.

22 (l) [Deleted by P.L. 2006, ch. 258, section 2, and P.L. 2006, ch. 296, section 2.]

23 (m) "Eligible employee" means an employee who works on a full-time basis with a
24 normal work week of thirty (30) or more hours, except that at the employer's sole discretion, the
25 term shall also include an employee who works on a full-time basis with a normal work week of
26 anywhere between at least seventeen and one-half (17.5) and thirty (30) hours, so long as this
27 eligibility criterion is applied uniformly among all of the employer's employees and without
28 regard to any health status-related factor. The term includes a self-employed individual, a sole
29 proprietor, a partner of a partnership, and may include an independent contractor, if the self-
30 employed individual, sole proprietor, partner, or independent contractor is included as an
31 employee under a health benefit plan of a small employer, but does not include an employee who
32 works on a temporary or substitute basis or who works less than seventeen and one-half (17.5)
33 hours per week. Any retiree under contract with any independently incorporated fire district is
34 also included in the definition of eligible employee. Persons covered under a health benefit plan

1 pursuant to the Consolidated Omnibus Budget Reconciliation Act of 1986 shall not be considered
2 "eligible employees" for purposes of minimum participation requirements pursuant to section 27-
3 50-7(d)(9).

4 (n) "Enrollment date" means the first day of coverage or, if there is a waiting period, the
5 first day of the waiting period, whichever is earlier.

6 (o) "Established geographic service area" means a geographic area, as approved by the
7 director and based on the carrier's certificate of authority to transact insurance in this state, within
8 which the carrier is authorized to provide coverage.

9 (p) "Family composition" means:

10 (1) Enrollee;

11 (2) Enrollee, spouse and children;

12 (3) Enrollee and spouse; or

13 (4) Enrollee and children.

14 (q) "Genetic information" means information about genes, gene products, and inherited
15 characteristics that may derive from the individual or a family member. This includes information
16 regarding carrier status and information derived from laboratory tests that identify mutations in
17 specific genes or chromosomes, physical medical examinations, family histories, and direct
18 analysis of genes or chromosomes.

19 (r) "Governmental plan" has the meaning given the term under section 3(32) of the
20 Employee Retirement Income Security Act of 1974, 29 U.S.C. section 1002(32), and any federal
21 governmental plan.

22 (s) (1) "Group health plan" means an employee welfare benefit plan as defined in section
23 3(1) of the Employee Retirement Income Security Act of 1974, 29 U.S.C. section 1002(1), to the
24 extent that the plan provides medical care, as defined in subsection (y) of this section, and
25 including items and services paid for as medical care to employees or their dependents as defined
26 under the terms of the plan directly or through insurance, reimbursement, or otherwise.

27 (2) For purposes of this chapter:

28 (i) Any plan, fund, or program that would not be, but for PHSA Section 2721(e), 42
29 U.S.C. section 300gg(e), as added by P.L. 104-191, an employee welfare benefit plan and that is
30 established or maintained by a partnership, to the extent that the plan, fund or program provides
31 medical care, including items and services paid for as medical care, to present or former partners
32 in the partnership, or to their dependents, as defined under the terms of the plan, fund or program,
33 directly or through insurance, reimbursement or otherwise, shall be treated, subject to paragraph
34 (ii) of this subdivision, as an employee welfare benefit plan that is a group health plan;

1 (ii) In the case of a group health plan, the term "employer" also includes the partnership
2 in relation to any partner; and

3 (iii) In the case of a group health plan, the term "participant" also includes an individual
4 who is, or may become, eligible to receive a benefit under the plan, or the individual's beneficiary
5 who is, or may become, eligible to receive a benefit under the plan, if:

6 (A) In connection with a group health plan maintained by a partnership, the individual is
7 a partner in relation to the partnership; or

8 (B) In connection with a group health plan maintained by a self-employed individual,
9 under which one or more employees are participants, the individual is the self-employed
10 individual.

11 (t) (1) "Health benefit plan" means any hospital or medical policy or certificate, major
12 medical expense insurance, hospital or medical service corporation subscriber contract, or health
13 maintenance organization subscriber contract. Health benefit plan includes short-term and
14 catastrophic health insurance policies, and a policy that pays on a cost-incurred basis, except as
15 otherwise specifically exempted in this definition.

16 (2) "Health benefit plan" does not include one or more, or any combination of, the
17 following:

18 (i) Coverage only for accident or disability income insurance, or any combination of
19 those;

20 (ii) Coverage issued as a supplement to liability insurance;

21 (iii) Liability insurance, including general liability insurance and automobile liability
22 insurance;

23 (iv) Workers' compensation or similar insurance;

24 (v) Automobile medical payment insurance;

25 (vi) Credit-only insurance;

26 (vii) Coverage for on-site medical clinics; and

27 (viii) Other similar insurance coverage, specified in federal regulations issued pursuant
28 to Pub. L. No. 104-191, under which benefits for medical care are secondary or incidental to other
29 insurance benefits.

30 (3) "Health benefit plan" does not include the following benefits if they are provided
31 under a separate policy, certificate, or contract of insurance or are otherwise not an integral part
32 of the plan:

33 (i) Limited scope dental or vision benefits;

34 (ii) Benefits for long-term care, nursing home care, home health care, community-based

1 care, or any combination of those; or

2 (iii) Other similar, limited benefits specified in federal regulations issued pursuant to
3 Pub. L. No. 104-191.

4 (4) "Health benefit plan" does not include the following benefits if the benefits are
5 provided under a separate policy, certificate or contract of insurance, there is no coordination
6 between the provision of the benefits and any exclusion of benefits under any group health plan
7 maintained by the same plan sponsor, and the benefits are paid with respect to an event without
8 regard to whether benefits are provided with respect to such an event under any group health plan
9 maintained by the same plan sponsor:

10 (i) Coverage only for a specified disease or illness; or

11 (ii) Hospital indemnity or other fixed indemnity insurance.

12 (5) "Health benefit plan" does not include the following if offered as a separate policy,
13 certificate, or contract of insurance:

14 (i) Medicare supplemental health insurance as defined under section 1882(g)(1) of the
15 Social Security Act, 42 U.S.C. section 1395ss(g)(1);

16 (ii) Coverage supplemental to the coverage provided under 10 U.S.C. section 1071 et
17 seq.; or

18 (iii) Similar supplemental coverage provided to coverage under a group health plan.

19 (6) A carrier offering policies or certificates of specified disease, hospital confinement
20 indemnity, or limited benefit health insurance shall comply with the following:

21 (i) The carrier files on or before March 1 of each year a certification with the director
22 that contains the statement and information described in paragraph (ii) of this subdivision;

23 (ii) The certification required in paragraph (i) of this subdivision shall contain the
24 following:

25 (A) A statement from the carrier certifying that policies or certificates described in this
26 paragraph are being offered and marketed as supplemental health insurance and not as a substitute
27 for hospital or medical expense insurance or major medical expense insurance; and

28 (B) A summary description of each policy or certificate described in this paragraph,
29 including the average annual premium rates (or range of premium rates in cases where premiums
30 vary by age or other factors) charged for those policies and certificates in this state; and

31 (iii) In the case of a policy or certificate that is described in this paragraph and that is
32 offered for the first time in this state on or after July 13, 2000, the carrier shall file with the
33 director the information and statement required in paragraph (ii) of this subdivision at least thirty
34 (30) days prior to the date the policy or certificate is issued or delivered in this state.

1 (u) "Health maintenance organization" or "HMO" means a health maintenance
2 organization licensed under chapter 41 of this title.

3 (v) "Health status-related factor" means any of the following factors:

4 (1) Health status;

5 (2) Medical condition, including both physical and mental illnesses;

6 (3) Claims experience;

7 (4) Receipt of health care;

8 (5) Medical history;

9 (6) Genetic information;

10 (7) Evidence of insurability, including conditions arising out of acts of domestic
11 violence; or

12 (8) Disability.

13 (w) (1) "Late enrollee" means an eligible employee or dependent who requests
14 enrollment in a health benefit plan of a small employer following the initial enrollment period
15 during which the individual is entitled to enroll under the terms of the health benefit plan,
16 provided that the initial enrollment period is a period of at least thirty (30) days.

17 (2) "Late enrollee" does not mean an eligible employee or dependent:

18 (i) Who meets each of the following provisions:

19 (A) The individual was covered under creditable coverage at the time of the initial
20 enrollment;

21 (B) The individual lost creditable coverage as a result of cessation of employer
22 contribution, termination of employment or eligibility, reduction in the number of hours of
23 employment, involuntary termination of creditable coverage, or death of a spouse, divorce or
24 legal separation, or the individual and/or dependents are determined to be eligible for RIteCare
25 under chapter 5.1 of title 40 or chapter 12.3 of title 42 or for RIteShare under chapter 8.4 of title
26 40; and

27 (C) The individual requests enrollment within thirty (30) days after termination of the
28 creditable coverage or the change in conditions that gave rise to the termination of coverage;

29 (ii) If, where provided for in contract or where otherwise provided in state law, the
30 individual enrolls during the specified bona fide open enrollment period;

31 (iii) If the individual is employed by an employer which offers multiple health benefit
32 plans and the individual elects a different plan during an open enrollment period;

33 (iv) If a court has ordered coverage be provided for a spouse or minor or dependent child
34 under a covered employee's health benefit plan and a request for enrollment is made within thirty

1 (30) days after issuance of the court order;

2 (v) If the individual changes status from not being an eligible employee to becoming an
3 eligible employee and requests enrollment within thirty (30) days after the change in status;

4 (vi) If the individual had coverage under a COBRA continuation provision and the
5 coverage under that provision has been exhausted; or

6 (vii) Who meets the requirements for special enrollment pursuant to section 27-50-7 or
7 27-50-8.

8 (x) "Limited benefit health insurance" means that form of coverage that pays stated
9 predetermined amounts for specific services or treatments or pays a stated predetermined amount
10 per day or confinement for one or more named conditions, named diseases or accidental injury.

11 (y) "Medical care" means amounts paid for:

12 (1) The diagnosis, care, mitigation, treatment, or prevention of disease, or amounts paid
13 for the purpose of affecting any structure or function of the body;

14 (2) Transportation primarily for and essential to medical care referred to in subdivision
15 (1); and

16 (3) Insurance covering medical care referred to in subdivisions (1) and (2) of this
17 subsection.

18 (z) "Network plan" means a health benefit plan issued by a carrier under which the
19 financing and delivery of medical care, including items and services paid for as medical care, are
20 provided, in whole or in part, through a defined set of providers under contract with the carrier.

21 (aa) "Person" means an individual, a corporation, a partnership, an association, a joint
22 venture, a joint stock company, a trust, an unincorporated organization, any similar entity, or any
23 combination of the foregoing.

24 (bb) "Plan sponsor" has the meaning given this term under section 3(16)(B) of the
25 Employee Retirement Income Security Act of 1974, 29 U.S.C. section 1002(16)(B).

26 (cc) (1) "Preexisting condition" means a condition, regardless of the cause of the
27 condition, for which medical advice, diagnosis, care, or treatment was recommended or received
28 during the six (6) months immediately preceding the enrollment date of the coverage.

29 (2) "Preexisting condition" does not mean a condition for which medical advice,
30 diagnosis, care, or treatment was recommended or received for the first time while the covered
31 person held creditable coverage and that was a covered benefit under the health benefit plan,
32 provided that the prior creditable coverage was continuous to a date not more than ninety (90)
33 days prior to the enrollment date of the new coverage.

34 (3) Genetic information shall not be treated as a condition under subdivision (1) of this

1 subsection for which a preexisting condition exclusion may be imposed in the absence of a
2 diagnosis of the condition related to the information.

3 (dd) "Premium" means all moneys paid by a small employer and eligible employees as a
4 condition of receiving coverage from a small employer carrier, including any fees or other
5 contributions associated with the health benefit plan.

6 (ee) "Producer" means any insurance producer licensed under chapter 2.4 of this title.

7 (ff) "Rating period" means the calendar period for which premium rates established by a
8 small employer carrier are assumed to be in effect.

9 (gg) "Restricted network provision" means any provision of a health benefit plan that
10 conditions the payment of benefits, in whole or in part, on the use of health care providers that
11 have entered into a contractual arrangement with the carrier pursuant to provide health care
12 services to covered individuals.

13 (hh) "Risk adjustment mechanism" means the mechanism established pursuant to section
14 27-50-16.

15 (ii) "Self-employed individual" means an individual or sole proprietor who derives a
16 substantial portion of his or her income from a trade or business through which the individual or
17 sole proprietor has attempted to earn taxable income and for which he or she has filed the
18 appropriate Internal Revenue Service Form 1040, Schedule C or F, for the previous taxable year.

19 (jj) "Significant break in coverage" means a period of ninety (90) consecutive days
20 during all of which the individual does not have any creditable coverage, except that neither a
21 waiting period nor an affiliation period is taken into account in determining a significant break in
22 coverage.

23 (kk) "Small employer" means, except for its use in section 27-50-7, any person, firm,
24 corporation, partnership, association, political subdivision, or self-employed individual that is
25 actively engaged in business including, but not limited to, a business or a corporation organized
26 under the Rhode Island Non-Profit Corporation Act, chapter 6 of title 7, or a similar act of
27 another state that, on at least fifty percent (50%) of its working days during the preceding
28 calendar quarter, employed no more than fifty (50) eligible employees, with a normal work week
29 of thirty (30) or more hours, the majority of whom were employed within this state, and is not
30 formed primarily for purposes of buying health insurance and in which a bona fide employer-
31 employee relationship exists. In determining the number of eligible employees, companies that
32 are affiliated companies, or that are eligible to file a combined tax return for purposes of taxation
33 by this state, shall be considered one employer. Subsequent to the issuance of a health benefit
34 plan to a small employer and for the purpose of determining continued eligibility, the size of a

1 small employer shall be determined annually. Except as otherwise specifically provided,
2 provisions of this chapter that apply to a small employer shall continue to apply at least until the
3 plan anniversary following the date the small employer no longer meets the requirements of this
4 definition. The term small employer includes a self-employed individual.

5 (ll) "Waiting period" means, with respect to a group health plan and an individual who is
6 a potential enrollee in the plan, the period that must pass with respect to the individual before the
7 individual is eligible to be covered for benefits under the terms of the plan. For purposes of
8 calculating periods of creditable coverage pursuant to subsection (j)(2) of this section, a waiting
9 period shall not be considered a gap in coverage.

10 (mm) "Wellness health benefit plan" means a plan developed pursuant to section 27-50-
11 10.

12 (nn) "Health insurance commissioner" or "commissioner" means that individual
13 appointed pursuant to section 42-14.5-1 of the general laws and afforded those powers and duties
14 as set forth in sections 42-14.5-2 and 42-14.5-3 of title 42.

15 (oo) "Low-wage firm" means those with average wages that fall within the bottom
16 quartile of all Rhode Island employers.

17 (pp) "Wellness health benefit plan" means the health benefit plan offered by each small
18 employer carrier pursuant to section 27-50-7.

19 (qq) "Commissioner" means the health insurance commissioner.

20 (rr) "Basic benefit health plan" means a lower cost health benefit plan developed pursuant
21 to section 27-50-10.1.

22 (ss) "Uninsured small employer" means a small employer as defined in subsection 27-50-
23 3 (kk) that has not provided health insurance coverage to its employees within the last twelve (12)
24 months. A small employer shall be considered to have provided health insurance coverage if the
25 small employer has both arranged for such coverage and contributed toward health insurance
26 coverage.

27 SECTION 2. Chapter 27-50 of the General Laws entitled "Small Employer Health
28 Insurance Availability Act" is hereby amended by adding thereto the following section:

29 **27-50-10.1. Basic benefit health plan.** – (a) Small employer carriers are hereby
30 authorized to actively market and sell basic benefit health plans developed pursuant to this section
31 on and after July 1, 2007. Basic benefit health plans authorized under this section shall be
32 exempt from any law requiring the coverage of a health care service or benefit or requiring the
33 reimbursement, utilization, or inclusion of a specific category of licensed health care practitioner;
34 provided, however, coverage for the medical treatment of mental illness and substance abuse

1 shall be provided in accordance with chapter 38.2 of title 27;

2 (b) Basic benefits health plans shall provide affordable health care coverage through
3 flexible products that provide access to basic health services. Any basic benefit health plan
4 offered by a small employer carrier shall be less costly than any other product offered by the
5 small employer carrier pursuant to this chapter, including the standard and economy health
6 benefit plans. Basic benefits health plans shall provide limited, flexible coverage for the
7 following services:

8 (i) Inpatient hospitalization;

9 (ii) Outpatient surgery and diagnostics;

10 (iii) Outpatient physician coverage, including preventative office visits;

11 (iv) Accidental injury and emergency coverage;

12 (v) Prescription drug coverage.

13 (c) Small employer carriers may utilize cost containment mechanisms to control the cost
14 of such services including, but not limited to, the following;

15 (i) Primary care gatekeepers;

16 (ii) Preadmission certification;

17 (iii) Mandatory second opinion prior to elective surgery;

18 (iv) Preauthorization for specified services;

19 (v) Concurrent utilization review and management;

20 (vi) Discharge planning for hospital care;

21 (vii) Deductibles and copayments;

22 (viii) Less costly alternatives to inpatient care;

23 (ix) Annual limits or maximums for each category of service; and

24 (x) Restricted networks with limited coverage for out-of-network services.

25 (d) The maximum annual out-of-pocket deductible shall be two thousand dollars
26 (\$2,000) per individual and four thousand dollars (\$4,000) per family.

27 (e) Basic benefit health plans shall be available only to uninsured small employers,
28 provided, however, that one a small employer enrolls in a basic benefit health plan such small
29 employer shall be guaranteed renewability of such basic benefit health plan coverage.

30 (f) The average annualized individual premium rate for a basic benefit health plan shall
31 be less than seven and one-half percent (7.5%) of the average annual statewide wage, as reported
32 by the Rhode Island department of labor and training, in their report entitled "Quarterly Census of
33 Rhode Island Employment and Wages." In the event that this report is no longer available or the
34 Office of the Health Insurance Commissioner ("OHIC") determines that it is no longer

1 appropriate for the determination of maximum annualized premium, an alternative method shall
2 be adopted in regulation by the OHIC. The maximum annualized individual premium rate shall
3 be determined no later than August 1st of each year, to be applied to the subsequent calendar
4 year premium rates.

5 (g) The Health Insurance Commissioner shall issue a report to the General Assembly as
6 to the status and market impact of the basic benefit health plan program and shall make
7 recommendation to the General Assembly regarding the expansion, continuation or termination of
8 the program on or before March 1, 2010.

9 (h)The authority provided to small employer carriers to sell basic benefit health plans
10 pursuant to this section shall take effect on July 1, 2007.

11 SECTION 3. This act shall take effect upon passage and shall expire on December 31,
12 2010 unless specifically reauthorized by the general assembly.

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EXPLANATION
BY THE LEGISLATIVE COUNCIL
OF
A N A C T
RELATING TO INSURANCE -- SMALL EMPLOYER HEALTH INSURANCE

1 This act would authorize small employer health insurers to sell low-cost, basic benefit
2 health plans to small employers on a pilot program basis. The Commissioner would be charged
3 to assess the program and submit a report to the general assembly on or before March 1, 2010 and
4 the program would automatically sunset on December 31, 2010 unless reenacted by the general
5 assembly.

6 This act would take effect upon passage and would expire on December 31, 2010 unless
7 reauthorized by the general assembly.

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